

# **NEWEA 2022 SPRING MEETING & EXHIBIT**

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#### Where Do We Begin to Spend All This Money?

Prioritizing Capital Expenditures with Asset Management

Tuesday May 24, 2022

Victoria Hawkes, **PE**, Project Engineer Daniel Roop, **PE**, Project Manager

# INTRODUCTIONS

## Show of hands or head nod....

- Role (Municipality, State Agency, Consultant / Vendor)?
- Utility size (Small, Medium, Large)?
- Experience with Asset Management?
- Do you have a 5yr capital plan in place?

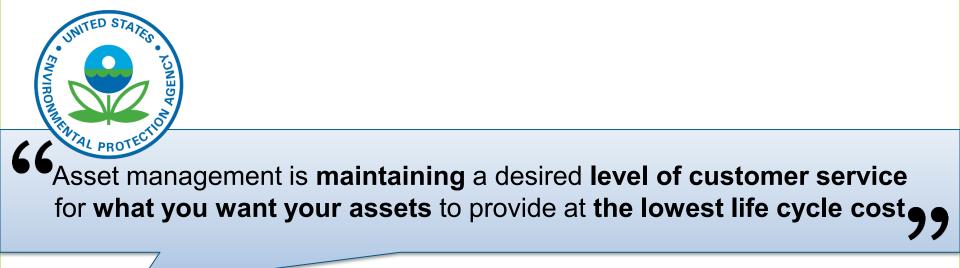


# OUTLINE

- What is Risk-Based Asset Management?
- Prioritizing Assets
- Developing Recommendations
- Rate Evaluation & Modeling
- Asset Management Deliverables
- New England Asset Management Funding



# WHAT IS ASSET MANAGEMENT?



#### Replace a reactive system O&M approach with a planned program



# WHAT IS ASSET MANAGEMENT?

ENVIRON

Asset management is maintaining a desired level of customer service for what you want your assets to provide at the lowest life cycle cost Sector

#### **Asset Management Encompasses:**

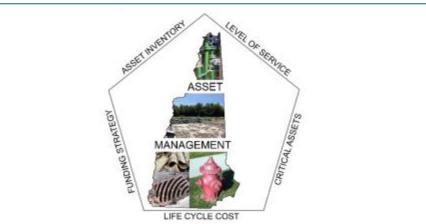
- Capital Improvement Plans (CIPs)
- Fiscal Sustainability Plans (FSPs)
- Facilities / Equipment / Pipeline Evaluations
- Mapping (GIS)
- Daily Operation and Maintenance Activities

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Work Orders and Fleet Management

# TOOLS: EPA'S ASSET MANAGEMENT BEST PRACTICES GUIDE

- EPA's Asset
  Management Best
  Practices Guide
  - <u>https://nepis.epa.gov/Exe/ZyPDF.cgi/P10</u>
    <u>00LP0.PDF?Dockey=P1000LP0.PDF</u>
- NHDES Asset Management Handbook & Toolkit
  - <u>https://www.des.nh.gov/sites/g/files/ehbe</u> <u>mt341/files/documents/wd-21-04.pdf</u>



# **ASSET MANAGEMENT**

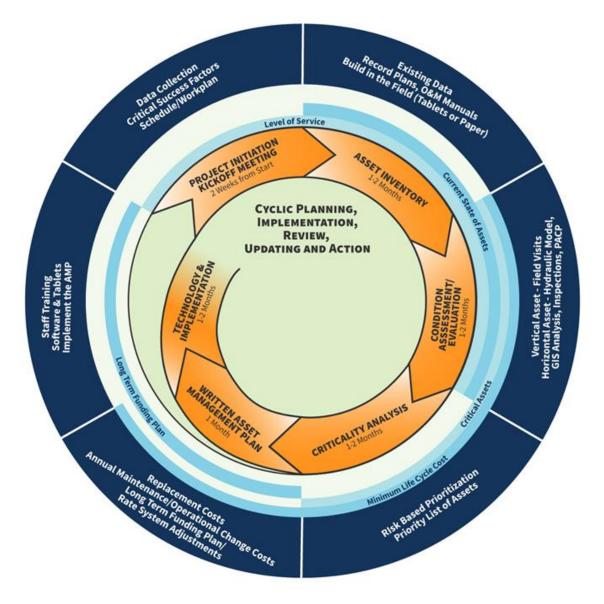
# HANDBOOK & TOOLKIT

November 2021



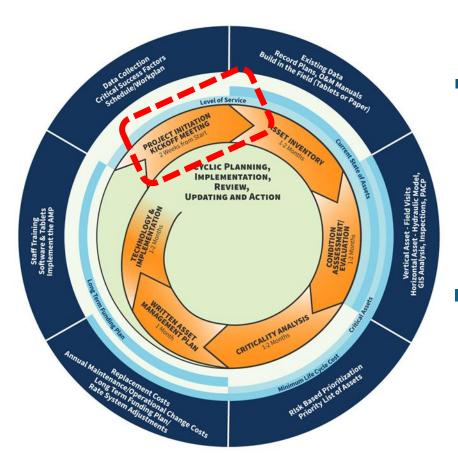


# **ASSET MANAGEMENT FRAMEWORK**





# **1. KICKOFF, LEVEL OF SERVICE**



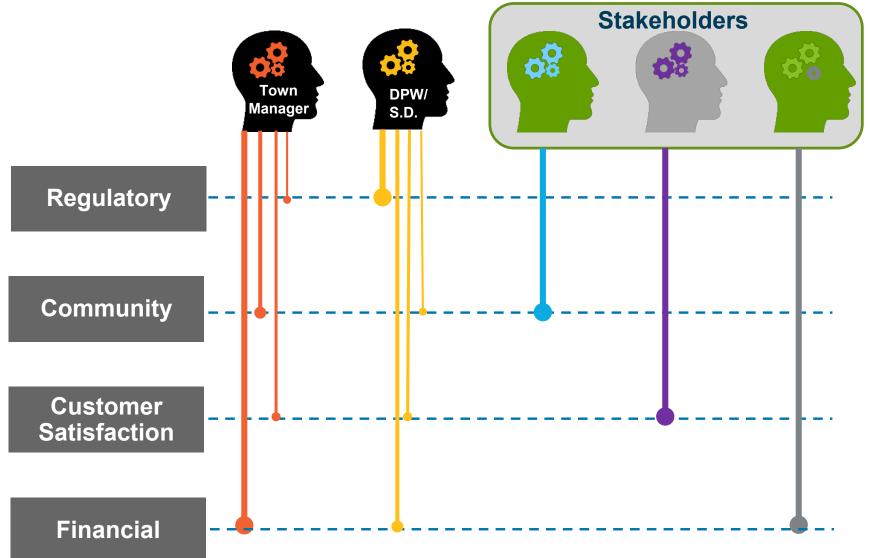
#### Level of Service

- How assets will perform over longterm
- Sets expectations
- Set framework for spending decisions

 "infrastructure is only as valuable as the service it provides to the community"
 ~ NHDES Asset Management Handbook

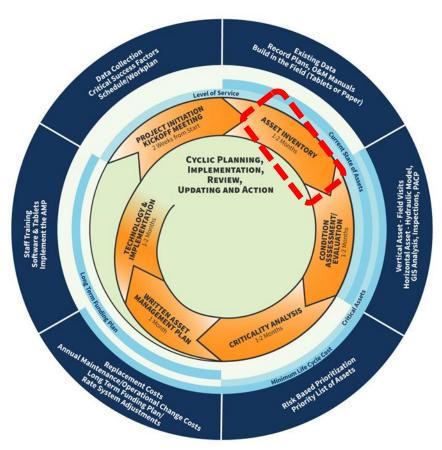


# **INCLUDING STAKEHOLDERS BUILDS SUPPORT**



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# 2. BUILD AN ASSET INVENTORY



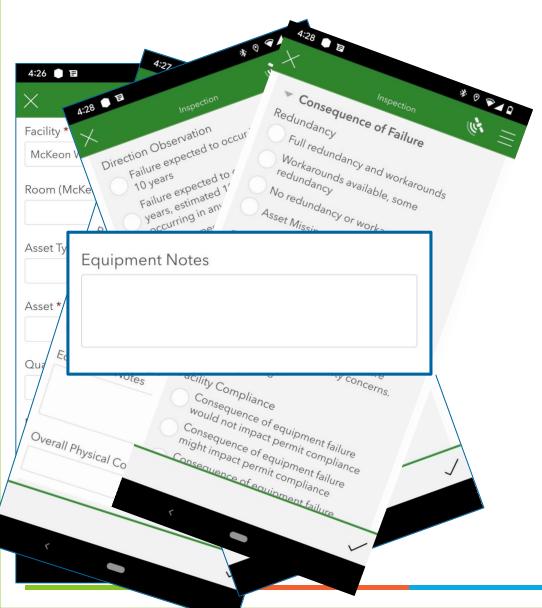
## Preliminary Inventory

# Existing information

- GIS
- Record plans
- Manuals
- Staff knowledge



# **3. CONDITION ASSESSMENT & EVALUATION**

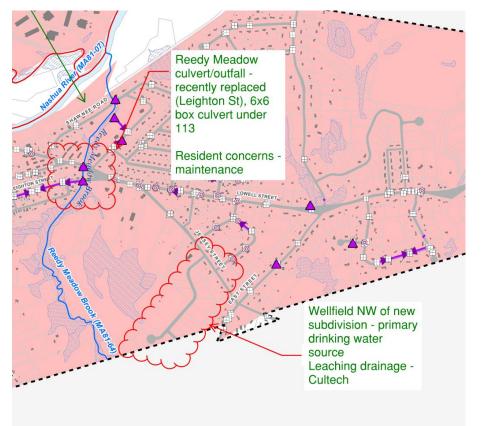


- Vertical (facilities, equipment)
  - Full site evaluation
  - All disciplines
- GIS tools Survey123
  - Probability of Failure
  - Consequence of Failure

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 Conversations with Operators and Field Staff is Key!

# **3. CONDITION ASSESSMENT & EVALUATION**

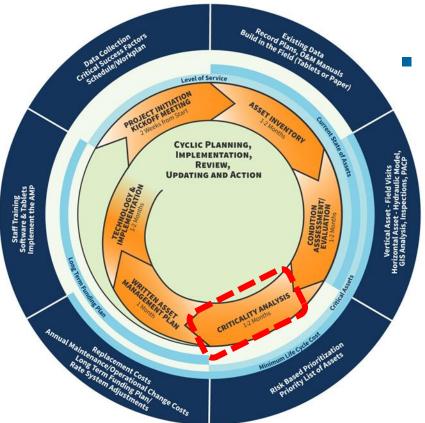


• **Horizontal** (Pipes, Buried Infrastructure)

- Hydraulic Modelling
- CCTV
- Break History
- Leak Detection
- Again...Conversations with Operators and Field Staff is Key to Capture Institutional Knowledge!



# **4. CRITICALITY ANALYSIS**



## **Risk-Based Prioritization**

- Probability of Failure (PoF)
  - How likely is the asset to fail?
  - Consequence of Failure (CoF)
    - What happens if it fails?



# 4. CRITICALITY ANALYSIS – POF SCORING METRICS

Metric	Excellent	Good	Moderate	Poor	Very Poor	Failing								
	1	3	5	7	9	10								
Performance:		Is it me	eting perfor	mance req	uirements?									
Availability:			of service fo ilability of pa		iods of time? ned staff									
Reliability & Maintenance:		Is maintenance preventative or is the asset continuously breaking down?												
Physical Life Consumed:		% = Asset Age / Expected Service Life												
Direct Observation:	0	verall asse	et function ba and knowle		rect observatio	on								
						<b>Tighe</b> &Bc								

# 4. CRITICALITY ANALYSIS – COF SCORING METRICS



#### Sewer Pump Station Odor Control

# More subjective to each community

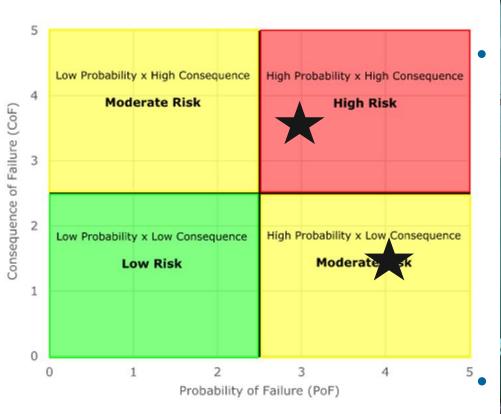
Refer to Level of Service Goals

## **Potential CoF Criteria:**

- Impacts to operate the system effectively
- Impacts to users
- Impacts to environment
- Safety factors
- Cost of emergency repair



# 4. CRITICALITY ANALYSIS – RISK ANALYSIS







Facility	Quantity		Asset	Asset Type	Install Year		eplacement Cost	Overall POF Score	Overall COF Score	Risk Score	Overall Risk	Equipment Notes
Pump Station 1	1		Exhaust Fan (centrifugal)	HVAC/Plumbing	1979	\$	500	9	4	36	Medium	Bathroom fan
Pump Station 1	1		Exhaust Fan (centrifugal)	HVAC/Plumbing	1.79	/9 \$ 25,000		9	4	36	Medium	
Pump Station 1	3		Extended Shaft Centrifugal Pumps	Pumping Equipment 1979 \$ 336		336,500	7.2	10	72	Hira	Chicago Pumps 40 HP, 2590 gpm @ 38 ft TDH. Replace with Dry Pit Centrifugal Pump	
Pump Station 1	3		Exterior Double Metal Door	Structural	1976	\$	24,800	5.2	5	26	Low	
Pump Station 1	3		Fan Stop Pushbutton	Electrical Equation	1979	\$	1,500	4.8	9	43	Medium	
Pump Station 1	1		Float Level Indicator System	Instrum atation/ Controls	1979	\$	3,300	4.8	8	38	Medium	
Pump Station 1	1		Furnace	HVAC/Plumbing	1979	\$	5,000	5.2	4	21	None	
Pump Station 1	1		Generator	Electrical/Emergency Power	2016	\$	80,000	1.2	10	17	None	Kohler, model # 150REOZJF, serial # SGM32GL8H, 154KW, 277/480V
Pump Station 1	1		Generator Exhaust	HVAC/Plumbing	1979	\$	4,000	3.2	4	.3	None	
Pump Station 1	1		Gravity Intak	HVAC/Plumbing	1979	\$	1,500	5.2	4	21	None	
Pump Station 1	1		Grinder Control Panel	Electrical Equipment	1979	\$	4,500	4	9	36	Medium	Muffin Monster, model # PC2200, serial # 103272-2-1, 5HP motor
Pump Station 1	1		Junction Box	Electrical Equipment	1979	\$	500	6.4	9	58	Medium	There is damaged control wiring in a junction box at the station. Demolish and replace damaged control wiring and upgrade control system as is required.
Pump Station 1	1	JWC	arfin Monster Influent Channel Grinde	r Treatment	2021	s	123,000	2	7	14	None	Note: Condition based on 2015 CIP & discussion with staff. Muffin Monster will be replaced in 2021.
Pump Station 1	1									32	Low	Install Gas Detection Equipment in wet and dry well
Pump Station 1	1		Overall POF	Overall COF	Risk So	ore	Ove	erall Ri	sk 📗	50	Medium	Furnish Mechanical Chain Hoist Mechanical for Wet Well and Dry Well, and a Portable / Adjustable Gantry Crane.
Pump Station 1	1		Score	Score						40	Medium	
Pump Station 1	2									13	None	
Pump Station 1	1		9	4	36		Medium			42	Medium	Note: Condition based on 2015 CIP & discussion with staff, wet well was not accessible at time of 2021 site visit
Pump Station 1	1									58	Medium	There is evidence that rodents are living inside of the MCC. Clear the pump station of rodents and ensure proper protection against pests throughout the station.
Pump Station 1	1		9	4	36		l M	Medium		43	Medium	
Pump Station 1	1		,	I	50			iculuili		16	None	
Pump Station 1	1		7.0	10	10 70		Llink			45	Medium	
Pump Station 1	1	Pne	7.2	10	72		High			38	Medium	Bubblers phased out as level transducers are installed
Pump Station 1	1	Pn								24	None	
Pump Station 1	200		5.2	5	26			Low		21	None	
Pump Station 1	600	Re								21	None	
Pump Station 1	1		4.8	9	43		M	ledium		64	High	Note: Condition based on 2015 CIP & discussion with staff
Pump Station 1	1									16	None	
Pump Station 1	1		4.8	8	38		м	ledium		14	None	
Pump Station 1	1							carain		58	Medium	Replace with 8" Magnetic Flow Meter
Pump Station 2	3		5.2	4	21			None		76	High	
Pump Station 2	3		5.2	4	21			None		76	High	
Pump Station 2	3			10						76	High	
Pump Station 2	1		1.2	10	12			None		76	High	
Pump Station 2	1						ł			76	High	
Pump Station 2	1		Aluminum Stairs	Structural	1976	\$	33,000	3.6	5	18	None	

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Sum of Total Replacement Cost	NISK SCOLE											
Pump Station	Immediate	(0 years)	High	(1-5 years)	Medium	(6-10 years)	Low (	11-20 years)	Non	e (20+ years)	Gra	and Total
Pump Station 1		\$38,500		\$631,200		\$249,200		\$162,800		\$353,800	Ş	51,435,500
Electrical Equipment	\$	38,500			\$	111,800					\$	150,300
Electrical/Emergency Power									\$	88,400	\$	88,400
HVAC/Plumbing					\$	28,500	\$	34,200	\$	46,500	\$	109,200
Instrumentation/ Controls					\$	49,700			\$	1,700	\$	51,400
Piping and Valve			\$	294,700							\$	294,700
Pumping Equipment			\$	336,500							\$	336,500
Structural					\$	55,100	\$	128,600	\$	94,200	\$	277,900
Treatment					\$	4,100			\$	123,000	\$	127,100
Pump Station 2		\$38,500		\$753,800		\$264,000		\$194,300		\$428,800	Ş	51,679,400
Electrical Equipment	\$	38,500			\$	161,400					\$	199,900
Electrical/Emergency Power									\$	125,000	\$	125,000
HVAC/Plumbing					\$	1,000	\$	34,400	\$	76,500	\$	111,900
Instrumentation/ Controls					\$	59,600			\$	1,700	\$	61,300
Piping and Valve			\$	363,200							\$	363,200
Pumping Equipment			\$	390,600							\$	390,600
Structural					\$	37,900			\$	225,600	\$	263,500
Treatment					\$	4,100	\$	159,900			\$	164,000
Pump Station 3		\$38,500		\$325,800		\$204,000		\$137,200		\$158,500		\$864,000
Electrical Equipment	\$	38,500			\$	109,000					\$	147,500
Electrical/Emergency Power									\$	10,000	\$	10,000
HVAC/Plumbing							\$	58,400	\$	44,500	\$	102,900
Instrumentation/ Controls					\$	53,000			\$	1,700	\$	54,700
Piping and Valve			\$	160,300							\$	160,300
Pumping Equipment			\$	165,500							\$	165,500
Structural					\$	37,900	\$	13,200	\$	102,300	\$	153,400
Treatment					\$	4,100	\$	65,600			\$	69 <i>,</i> 700
Grand Total	\$	115,500	\$	1,710,800	\$	717,200	\$	494,300	\$	941,100	\$ 3	3,978,900

#### Sum of Total Replacement Cost Risk Score



# **GROUPING CONSTRUCTION PROJECTS**

#### Vertical Projects

- Specific Projects from Owner
- Location (facility, building, room)
- Category (Process, Electrical, HVAC, Structural...)
- Criticality Risk
- Budget (scalable based on community needs)

	А	C	D	E	Н	I
1	Project	Facility 🗸	Building	Room	Category	Asset Type
343 <mark>A</mark>	eration Tank Upgrades	WPCF	Yard	Aeration Tank No. 1	Electrical	Treatment - Clarifier & Aeration

## Horizontal Projects

- Location
- Material (AC, VCP)
- Cost

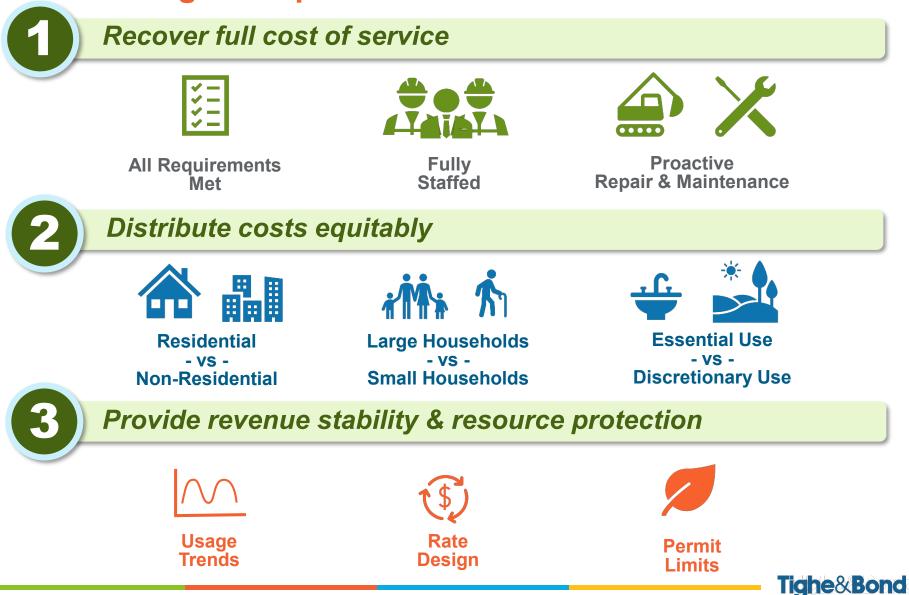


Description	Ċ	Estimated Cost (2021) <sup>1</sup>	E	scalated Cost	Start Year
New Truck 1	\$	55,000	\$	60,000	2022
Solids Handing Upgrades - Centrifuge	\$	2,225,000	\$	2,370,000	2023
Electrical Upgrades at WWTP	\$	300,000	\$	320,000	2023
Roof Replacement, WWTP, PS 1-4	\$	3,000,000	\$	3,180,000	2023
Solids Handing Upgrades - Thickeners	\$	2,000,000	\$	2,120,000	2023
Pump Station Upgrades - Immediate	\$	400,000	\$	430,000	2023
Sewer Investigations	\$	250,000	\$	270,000	2023
New Truck 2	\$	55,000	\$	60,000	2023
Siphon Replacement	\$	3,520,000	\$	3,850,000	2024
New Vactor Truck	\$	500,000	\$	520,000	2024
Gaseous Chlorine Replacement	\$	1,000,000	\$	1,130,000	2025
WPCF Upgrades - High Risk	\$	500,000	\$	560,000	2025
Pump Station Upgrades - Category A	\$	3,000,000	\$	3,380,000	2025
Sewer Rehab - Phase 1	\$	4,000,000	\$	4,510,000	2025
Pump Station Upgrades - Category B	\$	1,600,000	\$	1,860,000	2026
Sewer Rehab - Phase 2	\$	4,000,000	\$	4,640,000	2026
System wide SCADA Implementation	\$	1,000,000	\$	1,230,000	2028
WPCF Upgrades - Medium Risk	\$	1,500,000	\$	1,840,000	2028
NPDES Upgrades	\$	3,000,000	\$	3,000,000	2029
NPDES Upgrades	\$	42,000,000	\$	42,000,000	2030
Screw Pump Replacement	\$	1,500,000	\$	2,020,000	2031
Pump Station Upgrades - Category C	\$	1,500,000	\$	2,020,000	2031
Total	\$	76,905,000	\$ 8	81,370,000	

<sup>1</sup>Estimate Costs include installation, 10% Contractor overhead and profit, 15% general conditions and 40% engineering and contingency. Budgetary costs are based on the 2021 ENR 20-City National Average Construction Cost Index of 12133.



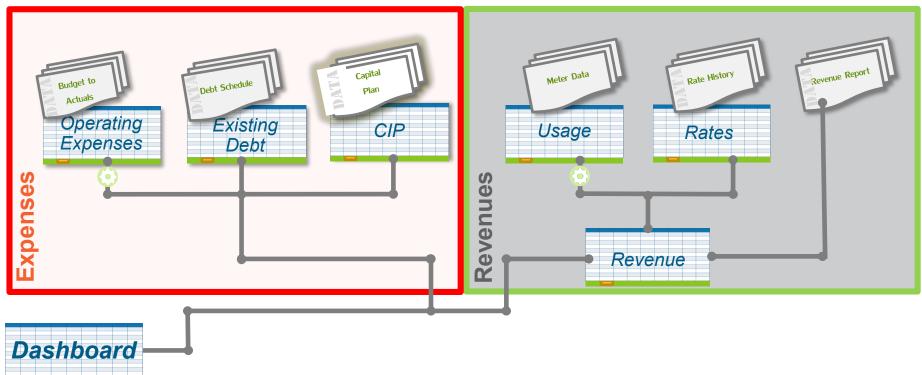
## **RATE FUNDAMENTALS** Rate Setting Principals & Goals



# **RATE MODEL OVERVIEW**

1. Project expenses



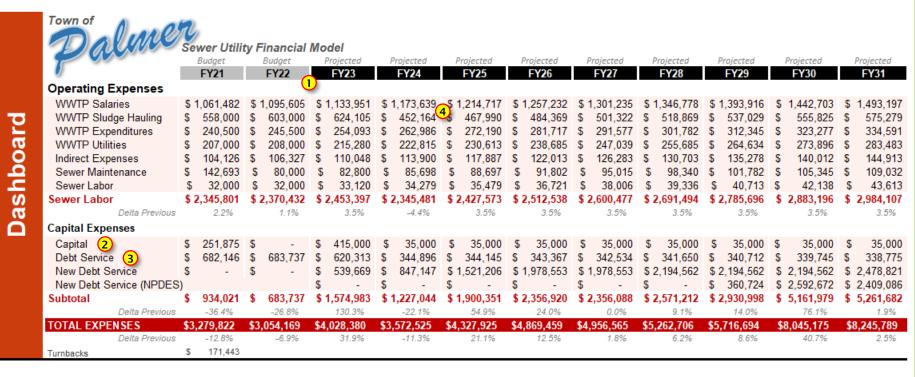


- 3. Calculate net revenue
- 4. Adjust rates to maintain fund balance
- 5. Calculate user costs
- 6. Evaluate equity
- 7. Evaluate affordability





# **PROJECTING EXPENSES**



#### Notes & Key Points

Sewer Utility Rate

- 1. FY23 operating expenses are projected based upon current FY22 budget (next slide)
- 2. Capital expenses are from the CIP module
- 3. Debt Service is from Town's Debt schedule (General Fund Subsidy included in debt vs. added as revenue)
- 4. FY24 Sludge Hauling cost reduced by 30% to reflect increased sludge dewatering process efficiencies with one of the capital upgrades (FY23 \$2M Thickener Upgrade)



# **PROJECTING EXPENSES**

#### **Expense Trending Analysis**

		FY18 -		FY22		
Category	verage Budget	Trend	% Change	Turn back	Budget	Escalator
WWTP Salaries	\$ 973,664		5.9%	3.3%	\$ 1,095,605	3.5%
Debt Service	\$ 692,525		-1.4%	0.0%	\$ 683,737	3.5%
WWTP Sludge Hauling	\$ 575,363	$\sim$	0.9%	-3.2%	\$ 603,000	3.5%
Capital	\$ 261,875		76.4%	76.8%	\$ -	3.5%
WWTP Expenditures	\$ 251,780		-1.1%	2.5%	\$ 245,500	3.5%
WWTP Utilities	\$ 216,600		-3.8%	4.6%	\$ 208,000	3.5%
Indirect Expenses	\$ 101,135		2.0%	0.0%	\$ 106,327	3.5%
Sewer Maintenance	\$ 74,628		15.2%	37.1%	\$ 80,000	3.5%
Encumbrance	\$ 21,641	• •		0.0%	\$ -	3.5%
Sewer Labor	\$ 24,260		37.8%	26.5%	\$ 32,000	3.5%
Capital Encumbrance	\$ 288,979		-33.3%	55.3%	\$ -	3.5%
Grand Total	\$ 3,482,448				\$ 3,054,169	

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#### Notes & Key Points

- 1. Evaluation based upon budget to actual reports
- 2. Escalators raised based upon current economic uncertainties

## **PROJECTING EXPENSES**

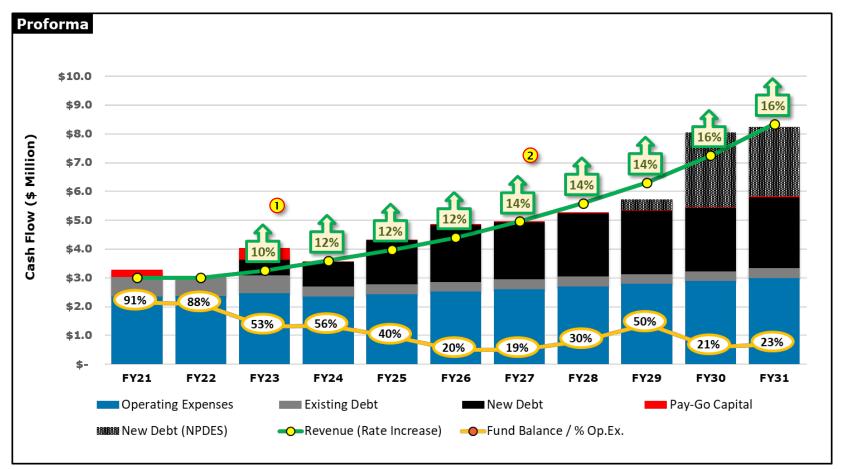
Cap	ital im	proveme	nt Plann	ier									
ID	(1) Source	System	Scope	Description	Funding Source	Interest Rate	E	stimated Cost	Cost Year	E	scalated Cost	Start Year	Term
24	Client	Enterprise	Vehicle	New Truck 1	Pay-Go		\$	55,000	2021	\$	60,000	2022	1
1	AMP	Treatment	Engineering	Solids Handing Upgrades - Centrifuge	Debt	3.5%	\$	2,225,000	2021	\$	2,370,000	2023	20
2	AMP	Treatment	Construction	Electrical Upgrades at WWTP	Pay-Go		\$	300,000	2021	\$	320,000	2023	1
3	AMP	Treatment	Eng.+Const.	Roof Replacement, WWTP, PS 1-4	Debt	3.5%	\$	3,000,000	2021	\$	3,180,000	2023	20
4	AMP	Treatment	Construction	Solids Handing Upgrades - Thickeners	Debt	3.5%	\$	2,000,000	2021	\$	2,120,000	2023	20
16	AMP	Collection	Eng.+Const.	Pump Station Upgrades - Immediate	Pay-Go		\$	400,000	2021	\$	430,000	2023	20
22	AMP	Collection	Eng.+Const.	Sewer Investigations	Pay-Go		\$	250,000	2021	\$	270,000	2023	20
25	Client	Enterprise	Vehicle	New Truck 2	Pay-Go		\$	55,000	2021	\$	60,000	2023	1
20	AMP	Collection	Eng.+Const.	Siphon Replacement	Debt	3.5%	\$	3,520,000	2021	\$	3,850,000	2024	20
28	Client	Collection	Vehicle	New Vactor Truck	Debt	3.5%	\$	500,000	2023	\$	520,000	2024	20
5	AMP	Treatment	Eng.+Const.	Gasseous Chlorine Replacement	Debt	3.5%	\$	1,000,000	2021	\$	1,130,000	2025	20
6	AMP	Treatment	Eng.+Const.	WPCF Upgrades - High Risk	Debt	3.5%	\$	500,000	2021	\$	560,000	2025	20
17	AMP	Collection	Eng.+Const.	Pump Station Upgrades - Category A	Debt	3.5%	\$	3,000,000	2021	\$	3,380,000	2025	20
21	AMP	Collection	Eng.+Const.	Sewer Rehab - Phase 1	Debt	3.5%	\$	4,000,000	2021	\$	4,510,000	2025	20
18	AMP	Collection	Eng.+Const.	Pump Station Upgrades - Category B	Debt	3.5%	\$	1,600,000	2021	\$	1,860,000	2026	20
23	AMP	Collection	Eng.+Const.	Sewer Rehab - Phase 2	Debt	3.5%	\$	4,000,000	2021	\$	4,640,000	2026	20
8	AMP	Treatment	Eng.+Const.	System wide SCADA Implementation	Debt	3.5%	\$	1,000,000	2021	\$	1,230,000	2028	20
9	AMP	Treatment	Eng.+Const.	WPCF Upgrades - Medium Risk	Debt	3.5%	\$	1,500,000	2021	\$	1,840,000	2028	20
26	NPDES	Treatment	Engineering	NPDES Upgrades (5)	Debt	3.5%	\$	3,000,000	2029	\$	3,000,000	2029	10
27	NPDES	Treatment	Construction	NPDES Upgrades	SRF	2.5%	\$	42,000,000	2030	\$	42,000,000	2030	30
10	AMP	Treatment	Eng.+Const.	Screw Pump Replacement	Debt	3.5%	\$	1,500,000	2021	\$	2,020,000	2031	20
19	AMP	Collection	Eng.+Const.	Pump Station Upgrades - Category C	Debt	3.5%	\$	1,500,000	2021	\$	2,020,000	2031	20
					Total		\$	76,905,000		\$	81,370,000		

#### **Notes & Key Points**

- **Project Driver** 1.
- "Pay-Go" = funded via retained earnings, years' budget, SRF, ARPA or other grant program 2.
- Estimated, may be lower near-term or higher long-term. 3.
- Year the cost 'hits' the enterprise. 4.
- Cost for a future NPDES permit that requires Total Nitrogen and Total Phosphorus removal (\$42M) 5.

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# **PROFORMA WITH RATE INCREASES**

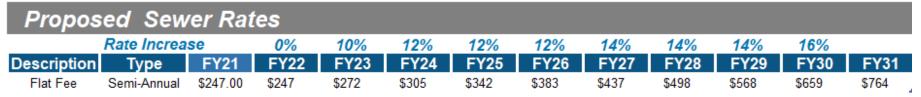


#### Notes & Key Points

- 1. Rate increases are applied to maintain a minimum fund balance of about 20%,
- 2. FY27 FY29 are slightly higher to mitigate the FY30 rate increase (Nutrient Upgrade).

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# **RATES AND CUSTOMER IMPACTS**

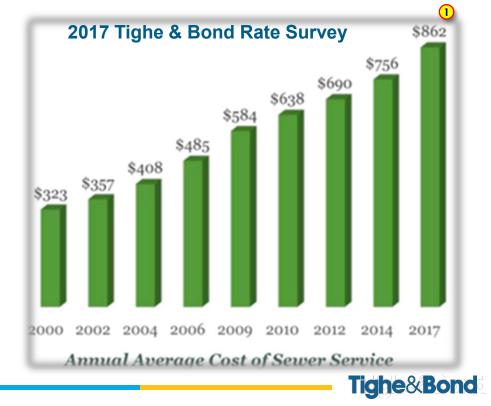


#### Annual Cost (1 EDU)

Scenario	Scenario FY21		FY22	FY23		FY24		FY25		FY26		FY27		FY28		FY29		FY30		FY31	
Annual Cost	\$	494	\$ 494	\$	544	\$	610	\$	684	\$	766	\$	874	\$	996	\$	1,136	\$	1,318	\$	1,528
Increase			-																		

#### Notes & Key Points

 The annual cost of sewer in Palmer in FY21 was 40% lower than the 2017 average cost of the 182 systems reporting.



## **ASSET MANAGEMENT PLAN DELIVERABLES**



# **FUNDING OPPORTUNITIES**

#### NHDES

- Clean Water SRF Principal / Loan Forgiveness
  - Wastewater AMP: \$30k \$180k
  - Stormwater AMP: \$30k
  - Wastewater and/or Stormwater Planning Evaluations: \$100k
  - Pre-Applications Due June 1, 2022
- Water System Sustainability Grant Program (2022-2023 cycle)
  - \$100k Grant for DW AMP
  - \$20k Water Audit Grant

## MassDEP

- Asset Management Planning Grant Program
  - Up to \$150k grant for Wastewater / Stormwater / Drinking Water
  - 20% Cash Match / 20% In-Kind Services
  - Next Round of Funding Application Due: August 19, 2022
- Statewide GIS Mapping Program
  - Water and Sewer System Mapping
  - Zero cost to communities





# **FUNDING OPPORTUNITIES**

#### Connecticut

- Connecticut Clean Water Fund, CT Dept. Energy & Environmental Protection
- Facility Plans, CIPs, AMPs for wastewater or combined sewer

#### Maine CWSRF

- CWSRF Fiscal Sustainability Plan (Asset Management)
  - Up to \$50k Principal Forgiveness
  - 100% Match Required

## Vermont

- VT Capacity Development and DWSRF Programs AM Planning Loans
  - Up to \$50k in planning loan forgiveness DW AMP
  - 50% Cash Match







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