## Benefits of Sound Planning: How Augusta, Maine's 25-Year Adaptive CSO Abatement Program Netted Positive Results

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#### **Presentation Outline**

- 1. History of Greater Augusta Utility District (GAUD)
- 2. CSO Planning and Abatement
- 3.2015 LTCP Update
- 4. Systemwide Performance
- 5. Financing and Implementation
- 6. Moving Forward with Phase 4 and Beyond



Statehouse, Augusta



## **GAUD History**

- Created by Special Act of Maine Legislature in 1957 as the Augusta Sewerage District
- Later renamed Augusta Sanitary District; Augusta Water and Sewer Districts; and now Greater Augusta Utility District, or GAUD
- GAUD was formed in 2007 with the formal merging of the Water and Sanitary Districts and addition of the wastewater portion of the Hallowell Water District
- Currently employs a staff of 42 with an annual operating budget of \$10.7 million



GAUD WWTP



## **GAUD Services**

- Water treatment/distribution services to Augusta and portions of adjacent towns
- Wastewater collection/ treatment services to Augusta and Hallowell (combined 2010 population of 21,417)
- Wastewater treatment services to three western suburbs
- Stormwater services to Augusta
- 8 mgd WWTP with peak wet weather capacity of 36 mgd





## **CSO Planning and Abatement**

- Comprehensive CSO planning began in late 1980s: initial LTCP completed in 1993
- LTCP was updated in 1999, 2006 and 2015
- Updates allowed GAUD to assess progress and make adjustments for an effective "build-and-measure" process
- An early Administrative Order from EPA expired with the completion of the Phase 1 CSO Abatement Project
- Since that time, the program has been driven by the MEPDES Permit and DEP and EPA CSO guidance documents



## **CSO Planning and Abatement (cont.)**

- CSOs originally discharged to the Kennebec River and Bond, Kennedy, Noname, Riggs and Whitney Brooks
- There are currently 19 permitted CSOs:
  - Only one remaining CSO is on a tributary: CSO 003 into Kennedy Brook at the WWTP
  - 18 CSOs discharge to the Kennebec River







## **Highlights of 1993 Long Term Control Plan**

- Established four planning subareas: WWTP Bypass, West Side, East Side and Bond Brook
- CSO and ambient monitoring/ characterization the combined collection system
- Developed hydrologic/ hydraulic model (SWMM)
- Recommended a four-phase, multi-year abatement program
- Abatement of the CSO Bypass was recommended for Phase
  1: High Flow Management
  Facilities at the WWTP









#### **Phase 1 High Flow Management Facilities**



- 36 mgd Peak Flow Through Preliminary and Primary Treatment
- High Rate (Seasonal) Disinfection
- Related Improvements: Refurbished 1960s-era Headworks and Admin. Building and 1980s-era Solids Handling, Chemical Storage/Fee and Odor Control Facilities

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Greater Augusta

## Highlights of the 1999 LTCP Update

- CSO monitoring/revised SWMM
- Focused on West Side Subarea
- Reevaluated the abatement alternatives from the 1993 LTCP
- Offline storage was recommended for Phase 2: West Side Consolidation Conduit (WSCC)







## Phase 2 West Side Consolidation Conduit (WSCC)



- 3,655 LF of 10 ft. by 6 ft. Box Culverts
- 1.64 MG Storage Volume
- Gravity in/throttled gravity drain to WWTP
- Internal Automated Flushers
- Throttled Discharge to WWTP
- Coordinated alignment with Kennebec River Rail Trail



## Highlights of 2006 LTCP Update

- CSO monitoring/revised SWMM
- Optimized the Phase 1 (HFMF) and Phase 2 (WSCC) hydraulic interface
- Reevaluated the abatement alternatives from the 1999 LTCP
- Focused on the Bond Brook and East Side Subarea/switched abatement priorities from previous LTCPs
- Offline storage was recommended for Phase 3: Mill Park Storage Facility for the Bond Brook Subarea
- Satellite treatment was recommended for the East Side Subarea as the Phase 4 placeholder





#### **Phase 3 Mill Park Storage Facility**



- 670 LF of "double barrel" 10 ft. by 10 ft. box culverts
- 1.0 MG Storage Volume
- Gravity in/gravity drain to new Bond Brook pump station
- Manual flusher gates
- Throttling gate on the West Interceptor to optimize operation of Phase 1 and 2 facilities
- Related Improvements: Consolidated two 1960s-era PSs into single flood-protected PS and new interceptor along Bond Brook



## Highlights of 2015 LTCP Update

- Focused on the East Side Subarea
- Coordinated with parallel LTCP for the Hallowell system
- CSO monitoring/revised SWMM
- Reevaluated the abatement alternatives from the 2006 LTCP
- CSOs divided into two groups:
  - North Branch CSOs small volume
  - South Branch CSOs large volume
- Also included a systemwide performance evaluation of Phases 1, 2 and 3





## Highlights of 2015 LTCP Update (cont.)

#### Recommendations:

- System rehabilitation/separation was recommended for the smaller North Branch CSOs as Phase 4A
- Offline storage recommended for the larger South Branch CSOs in proposed East Side Consolidation Conduit (ESCC) as Phase 4B



## **Proposed East Side Consolidation Conduit** (ESCC)

- Begins at CSO 024, the East Side Interceptor **Relief: largest East Side** CSO
- Gravity in/throttled gravity drain to PS 4
- Bending weir to optimize storage
- Singe automated flusher
- Related Improvements: PS 4 (built in 1963) will be replaced



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#### **Proposed ESCC Diversion Structure**





#### **GAUD System Schematic with Proposed ESCC**



#### **Systemwide Performance**

- Significant progress has been made in reducing CSO discharges to the Augusta-area waterways:
  - 81% reductions in activations per inch of rain: 12 to 2
  - 88% reduction in annual discharge volume: 58 MG to 6.6 MG
- Completion of the Phase 4 East Side project will further improve performance
- Abatement efforts will continue for smaller, miscellaneous CSOs through rehabilitation/separation of aging infrastructure



#### Volumetric Reduction/Treatment of CSO Discharges in MGY 1993 to Present



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#### CSO Activations per Inch of Rain 1994 to Present



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### **Financing and Implementation**

- To date, GAUD has spent \$43M (2015 dollars) on CSO abatement including the completion of three of the four phases outlined in the 1993 LTCP
- With the addition of Phase 4, and later miscellaneous CSO abatement, this will rise to \$55M
- This equates to roughly \$1.03 per gallon of controlled overflow volume
- Scheduling and financing of Phase 4 (broken into two parts: 4A and 4B) will coincide with the retiring of two earlier CSO bonds for rate stability



#### **Schedule of Sanitary Debt**





#### **Innovative Revenue Sources**

- GAUD has used innovative revenue streams from its conception to finance the operation, and later the abatement of, its CSO system
- Original rate structure from the 1960s included catch basin charges including both "combined" and "separate" rates
- In the mid-1990s, GAUD became the first New England community to institute an impervious area-based stormwater charge to offset CSO abatement costs



## Moving Forward with Phase 4 and Beyond

- 2015 LTCP Update was submitted to DEP on June 30 per the MEPDES Permit
- Implementation of Phase 4:
  - 4A for the smaller North Branch CSOs: 2016-2019
  - 4B for the larger South Branch CSOs: 2018-2021
- Continued rehabilitation/separation of aging wastewater infrastructure through piggybacking on development and/or related street/highway projects with a long-term goal of zero CSO discharges
- Future LTCP updates to continually monitor and assess progress



# Questions?

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