



# Regulatory and Permitting Frameworks for Source Separated Organics to Energy Facilities

Teno A. West, Principal  
Steven A. Torres, Partner

# Definitions

- **Organic Waste**- organic material including food scraps, food processing residue, vegetative materials, soiled or unrecyclable paper.
- **Anaerobic Digestion (AD)** - a process by which bacteria break down organic materials in an oxygen-free environment, thereby producing certain gasses and solid digestate.

# Other Technologies

- **Incineration**- Older means of converting waste into energy by burning.
- **Gasification**- Newer alternative of degrading waste in with a small amount of O<sub>2</sub> to produce syngas (an energy source)
- **Pyrolysis**-Newer alternative of degrading waste in the absence of air to produce char, pyrolysis oil and syngas.
- **Thermal depolymerization**- Process of reducing organic material into crude oil
- **Fermentation** (wet and dry)- conversion of waste into Biogas

# Around The Horn



# Massachusetts Organic Material Ban



# Massachusetts Organic Material Ban

- What are “organic materials?”
  - Food or vegetative materials, that can be processed into energy using new technologies
  - Includes:
    - Vegetables
    - Grains
    - Fish and animal products and byproducts
    - Plant material

# Massachusetts Organic Material Ban

- Who is Covered?

- Beginning in October 2014, commercial producers of 1 ton of food/vegetative waste per week.
- Residential homes are excluded
- Entities at or above the following sizes are likely subject to the ban:
  - College or University
    - Residential – 730 students
    - Non-residential – 2,750 students
  - Secondary School – 1,600 students
  - Hospital – 80 beds
  - Nursing Home – 160 beds
  - Restaurant – 35 or more full time employees
  - Resort/conference Property – 475 seats
  - Supermarket – 35 or more full time employees

# Massachusetts Organic Material Ban

## Alternate means of disposal :

1. Reduce the amount of organic waste produced.
  - This will eliminate the need to dispose of that waste altogether.
2. Donate or repurpose food items to:
  - Food banks,
  - Soup kitchens
  - Shelters
3. The remaining organic material must be processed by:
  - Composting,
  - Conversion into animal feed,
  - Anaerobic digestion (AD)



# Connecticut Organics Ban



# Connecticut Organics Ban

- What is banned?
  - Depositing “source separated organic materials” for regular disposal at landfill.
- What are “source separated organic materials?”
  - “Organic material, including, but not limited to, food scraps, food processing residue and soiled or unrecyclable paper”

# Connecticut Organics Ban

- To Whom does the ban apply?
  - Commercial producers of an average of 104 tons per year or more of organic waste, located within 20 miles of a composting facility including:
    - commercial food, wholesalers or distributors, industrial food manufacturers or processors, supermarkets, resorts or conference centers.
  - Beginning in 2020, this will apply to producers of an average of 52 tons per year or more.

# Connecticut Organics Ban

- What is the goal of the legislation?
  - Divert organic waste away from landfills and instead process it at permitted composting facilities within the state.



# Vermont Food Waste Ban



# Vermont Food Waste Legislation

- What is required?
- 1) Beginning July 1, 2014, mandated recyclables must be separated separate from other solid waste and delivered to a facility maintained and operated for the management and recycling .
- (2) Beginning July 1, 2015, leaf and yard residuals must be separated from other solid waste and delivered a location that manages leaf and yard residuals.
- (3) Beginning July 1, 2017, food residuals must be separated from other solid waste and delivered to a location that manages food residuals.

# Vermont Food Waste Legislation

- “Food residuals” include preconsumer and postconsumer food scraps.
- Excludes meat and meat-related products with respect to residuals are composted by a resident on site.



# Vermont Food Waste Legislation

- To whom does the food waste ban apply?

Those within 20 miles of a facility that manages food residual and produce more than:

- 104 tons per year beginning July 1, 2014
- 52 tons per year beginning July 1, 2015
- 26 tons per year beginning July 1, 2016,
- 18 tons per year beginning July 1, 2017,
- Any person who generates food residuals beginning July 1, 2020



# Vermont Food Waste Legislation

- Goals of the legislation:
  - (1) Reduction of the amount generated at the source;
  - (2) Diversion for food consumption by humans;
  - (3) Diversion for agricultural use, including consumption by animals;
  - (4) Composting, land application, and digestion; and
  - (5) Energy recovery.

# New York City



# New York City

- In December, 2013 New York City passed an organics waste ban, that becomes effective on July 1, 2015.
  - The ban applies to a wide array of retail and commercial producers of food waste.
  - Those affected establishments must deliver organic waste to a composting or anaerobic digestion facility, or to a transfer station that will deliver to such a facility.

# San Francisco and Seattle



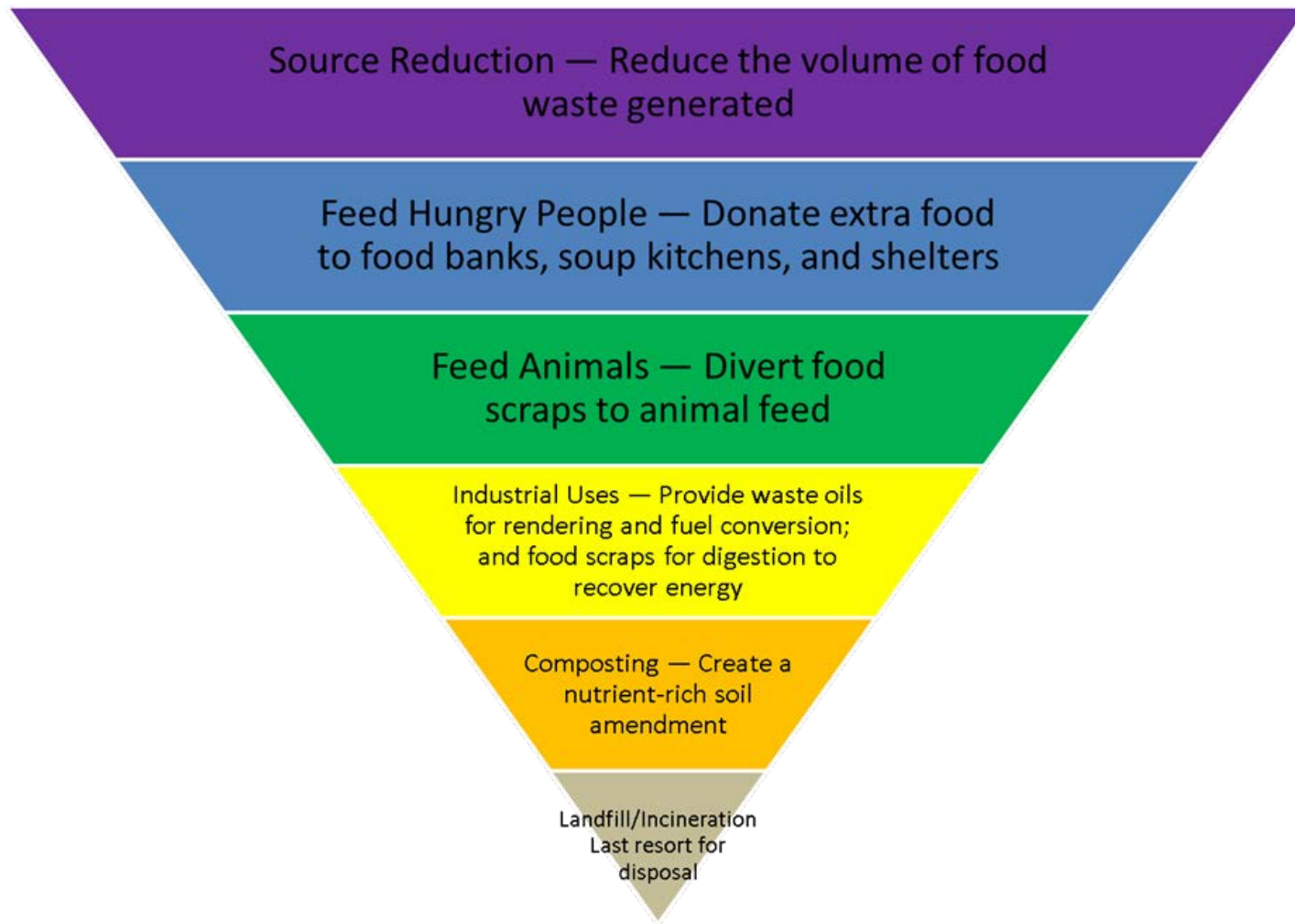
# San Francisco and Seattle

- San Francisco is one of the leaders in recycling and food waste legislation.
- In 2009, the city implemented a complete ban on food waste disposal in landfills for all producers.
- The city performs collection of that waste separately from other waste.
- Seattle offers a similar service, although it is at an early stage of implementation.

# Recent Projects

- **Alberta, Canada-** an AD facility was expanded and now processes 200 tons/day of municipal source separated organics, food processing wastes and biosolids, and may go as high as 385 tons/day.
- **San Jose, California-** Phase One of a three phase commercial dry fermentation, AD, and composting facility recently opened. Each phase will process 250/tons per day of solid waste, and are anticipated to produce renewable compressed natural gas to be used as vehicle fuel and 30,000 tons/year of finished compost.
- **Orlando, Florida-** Harvest Power “Central Florida Energy Garden.” Will process more than 120,000 tons of organic materials annually while producing 5.4 megawatts of combined heat and power

# Food Recovery Hierarchy



## Three areas of significant concern:

- Zoning
- Environmental and site assignment
- Emissions – Where applicable



## Zoning

- Table of uses
- Definition or exemption for “solid waste processing facility”
  - How are we defined
  - Are we defined
- Zoning as of right
  - Variances (dimensional)
  - Use Variance
  - Special Permit
  - Site Plan Review

## Environmental and Site Assignment

- Wetland and conservation
- Site Assignment for Solid Waste handling

### Facilities

- Fatal Flaw Analysis

## Application of Site Assignment Criteria

# Siting, Permitting and Regulatory Compliance, Air, Emissions and Interconnection

- US EPA air permits for electrical generation facilities (*Got Stacks*)
- Qualified facility or defined utility
- Electrical interconnection agreements
- Net metering or power purchase agreements
  - Public and Private cap
  - Utility pipelines and delays

# Summary

- Organics to energy and fuels opportunities are increasing
- Emerging solid waste policies foster development of emerging technologies in waste categories
  - Source separation of separate waste categories
  - Producer responsibility
- Waste bans are on their way for organics
- Broad regulatory frameworks being developed to implement these bans
  - New frameworks for technology and source specific issues
  - Integration with existing federal and state laws regulating waste and emissions
- WHO WANTS TO BE THERE FIRST
- DON'T WORRY, THERE IS PLENTY OF OPPORTUNITY TO GO AROUND